STATE OF TENNESSEE

State of the State 201

TRANSFORMING FLEXIBLE INNOVATIVE



I think what we are seeing in government today is the 'new normal.' Every government, ours included, will be forced to transform how it sets priorities and makes choices. The time is right to go on a rigorous diet that consumes less and exerts more energy.

- Governor Bill Haslam

FY10-11 and FY11-12 Budget by Funding Source

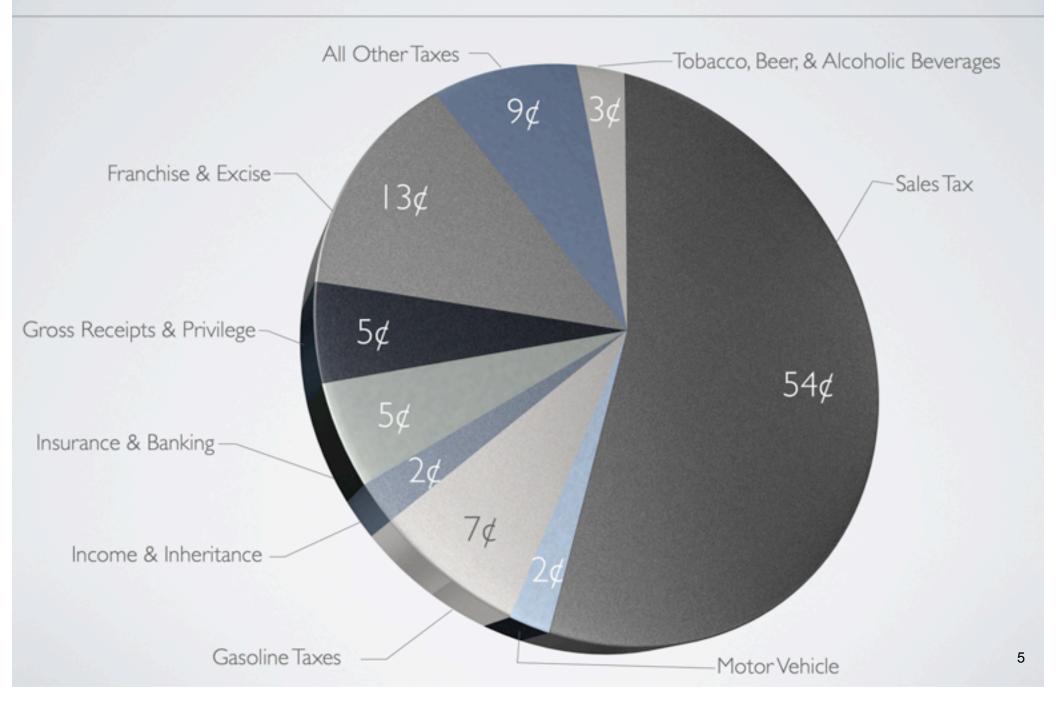
| Funding Source | Estimated FY10-11 | Recommended FY11-12 | Percent Change |
|------------------|-------------------|------------------------|-------------------|
| State | \$12,918,031,700 | \$13,376,499,400 | 3.5% |
| Federal | 13,929,975,600 | 11,889,162,500 | (14.7)% |
| Other | 3,506,903,600 | 3,317,311,600 | (5.4)% |
| Tuition and Fees | 1,344,431,800 | 1,344,431,800 | 0% |
| Bonds | 300,500,000 | 273,000,000 | (9.2)% |
| Total | \$31,999,842,700 | \$30,200,405,300 | (5.6)% |

FY10-11 and FY11-12 Budget by Fund

(State, Federal, and Other Sources)

| Fund | Estimated FY10-11 | Recommended FY11-12 | Percent Change |
|----------------------|-------------------------|------------------------|-------------------|
| General Fund | \$28,357,770,300 | \$26,761,974,000 | (5.6)% |
| Transportation | 1,804,482,000 | 1,816,595,000 | 0.7% |
| Debt Service | 393,523,000 | 405,214,000 | 3.0% |
| Capital Outlay | 448,252,500 | 198,047,500 | (55.8)% |
| Facilities Revolving | 163,614,900 | 160,174,800 | (2.1)% |
| Cities & Counties | 832,200,000 | 858,400,000 | 3.1% |
| Total | <u>\$31,999,842,700</u> | \$30,200,405,300 | (5.6)% |

Where Your State Tax Dollar Comes From



State Tax Collections

| Source | Actual FY09-10 | Estimated FY10-11 | Estimated FY11-12 | Change From Estimated FY10-11 |
|-------------------------------|-------------------------|-------------------------|-------------------------|-------------------------------|
| Sales Tax | \$6,158,131,500 | \$6,406,800,000 | \$6,632,700,000 | 3.53% |
| Franchise & Excise Tax | 1,400,274,300 | 1,491,400,000 | 1,543,700,000 | 3.51% |
| Gas Taxes | 823,327,200 | 841,400,000 | 852,500,000 | 1.31% |
| Motor Vehicle Registration | 236,810,400 | 243,200,000 | 246,000,000 | 1.15% |
| Privilege Taxes | 224,252,100 | 230,000,000 | 245,300,000 | 6.65% |
| Gross Receipts | 352,688,300 | 354,000,000 | 364,700,000 | 3.02% |
| Other Dept. of Revenue Taxes | 828,025,000 | <u>857,600,000</u> | 887,600,000 | <u>3.49%</u> |
| Sub-total | <u>\$10,023,508,800</u> | <u>\$10,424,400,000</u> | <u>\$10,772,500,000</u> | <u>3.34%</u> |
| Other Revenues | 1,050,906,600 | 1,477,500,000 | 1,592,700,000 | 7.80% |
| Total | \$11,074,415,400 | \$11,901,900,000 | \$12,365,200,000 | 3.89% |

Budget Balancing Plan FY 11-12

Increase/(Decrease) in Millions

| | | 2 | 010-2011 | 2011 | 1-2012 |
|------|---|----|----------|------|--------|
| l. | General Fund Revenue: | | | | |
| | General Fund Revenue Growth from July 1, 2010 | \$ | 179 | \$ | 475 |
| | Other Available Funds | | 159 | | · - |
| | Total Revenue and Other Available Funds | \$ | 338 | \$ | 475 |
| | Reserved for Non-Recurring Appropriations | | (189) | | - |
| | Less: Recurring Imbalance 2010-2011 | | (205) | | (205) |
| | Total Available Funds - Surplus / (Deficit) | \$ | (56) | \$ | 270 |
| II. | Appropriations - Program Growth | | 149 | | 404 |
| III. | Total Preliminary Balance - Surplus / (Deficit) | | (205) | | (134) |
| IV. | Less: Base Reductions | | - | | 134 |
| | Total Recurring Budget - Surplus / (Deficit) | \$ | (205) | | \$ - |
| | | | | | |

FY 2011-2012 Budget Reduction Plan State Appropriations

| TennCare | \$39,910,100 |
|---|--------------|
| Higher Education | 20,235,400 |
| Correction | 7,833,700 |
| Education (Pre-K-12) | 3,397,300 |
| Children's Services | 2,357,900 |
| Health | 1,994,100 |
| Intellectual and Developmental Disabilities | 1,878,900 |
| Mental Health | 1,515,200 |
| Revenue | 1,111,500 |
| Other Agencies | 53,531,400 |
| | |

Total Recurring Reductions

\$133,765,500

Non-Recurring Appropriations for Core Services

Fiscal Year 2011-2012 Base Recommended

| Education (K-12) | \$ 63,591,400 |
|--|-------------------|
| Higher Education | 10,366,600 |
| Children's Services | 15,598,500 |
| Health | 13,593,000 |
| Mental Health | 10,567,600 |
| Human Services | 9,019,800 |
| Intellectual and Developmental Disabilities | 7,181,500 |
| Miscellaneous Appropriations - Includes 401(k) Match | 9,697,000 |
| Environment and Conservation | 8,831,100 |
| Other Programs | 11,553,500 |
| Total | \$ 160,000,000 |

3-Year Recurring Base Reduction and Non-Recurring Delay

Fiscal Years 2008-2009 Through 2010-2011

(Millions)

| | | R | Recurring | Ва | ase Red | ucti | ons | FY11 | | | |
|------------------|---------------|----|-----------|----|---------|------|-----------|------------------------|------------|------------------|--|
| | FY09 | | FY10 | | FY11 | | Total | Non-Recurring Delay | <u>_</u> F | Net Reduction | |
| Education (K-12) | \$ (9.4) | \$ | (68.9) | \$ | (45.0) | \$ | (123.3) | \$ 70.7 | \$ | (52.6) | |
| Higher Education | (56.0) | | (181.7) | | (69.8) | | (307.5) | 278.6 | | (28.9) | |
| TennCare | (87.7) | | (255.6) | | (200.5) | | (543.8) | 348.3 | | (195.5) | |
| Human Services | (5.8) | | (11.8) | | (5.4) | | (23.0) | 9.1 | | (13.9) | |
| Mental Health | (4.0) | | (22.8) | | (6.2) | | (33.0) | 10.0 | | (23.0) | |
| Correction | (17.3) | | (64.3) | | (6.4) | | (88.0) | 30.4 | | (57.6) | |
| Other Programs | (98.5) | | (148.8) | | (88.2) | | (335.5) | 67.8 | | (267.7) | |
| | | | | | | | | | | | |
| Total | \$ (278.7) | \$ | (753.9) | \$ | (421.5) | \$ | (1,454.1) | \$ 814.9 | \$ | (639.2) | |

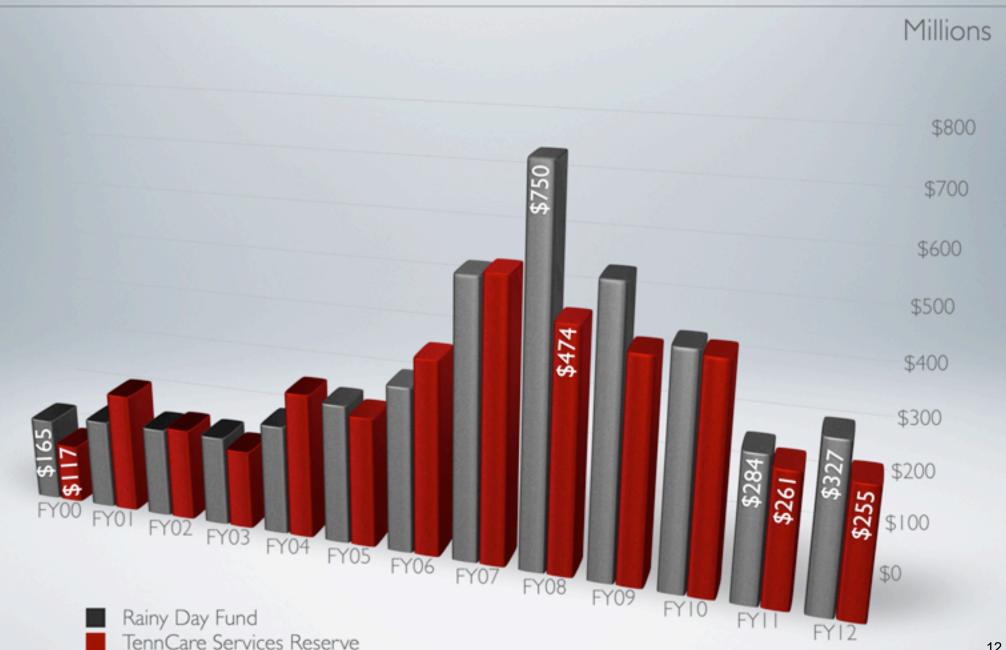
4-Year Recurring Base Reduction

Fiscal Years 2008-2009 Through 2011-2012

(Millions)

| | | FY08 | | FY09 | Recurring Base Reductions | | | | | | | | Pc | t. of | Pct. of | | | | |
|------------------|-----|-------------|-----|-------------|---------------------------|---------|----|---------|----|---------|----|-----------|----|----------|---------|-----------|------|---------------|---------|
| | | Recurring | Dis | scretionary | | | | F)/40 | | | | /12 | | | | FY08 | | FY09 | |
| | Apı | propriation | | Base | | FY09 | | FY10 | | FY11 | | Red. Adj. | | Total | | App | rop. | Discretionary | |
| Education (K-12) | \$ | 3,795.5 | \$ | 281.2 | \$ | (9.4) | \$ | (68.9) | \$ | (45.0) | \$ | (3.4) | \$ | <u>.</u> | \$ | (126.7) | | (3.3%) | (45.1%) |
| Higher Education | | 1,598.7 | | 1,346.3 | | (56.0) | | (181.7) | | (69.8) | | (13.4) | | - | | (320.9) | | (20.1%) | (23.8%) |
| TennCare | | 2,686.9 | | 2,686.4 | | (87.7) | | (255.6) | | (200.5) | | (40.0) | | 24.9 | | (558.9) | | (20.8%) | (20.8%) |
| Human Services | | 183.4 | | 179.1 | | (5.8) | | (11.8) | | (5.4) | | (1.3) | | - | | (24.3) | | (13.2%) | (13.6%) |
| Mental Health | | 180.0 | | 171.6 | | (4.0) | | (22.8) | | (6.2) | | 17.1 | | - | | (15.9) | | (8.9%) | (9.4%) |
| Correction | | 665.2 | | 665.1 | | (17.3) | | (64.3) | | (6.4) | | (9.3) | | 30.9 | | (66.4) | | (10.0%) | (10.0%) |
| Other Programs | | 2,103.7 | | 1,519.9 | | (98.5) | | (148.8) | | (88.2) | | (56.0) | | - | | (391.5) | | (18.6%) | (25.8%) |
| Total Reductions | \$ | 11,213.4 | \$ | 6,849.6 | \$ | (278.7) | \$ | (753.9) | \$ | (421.5) | \$ | (106.3) | \$ | 55.8 | \$ | (1,504.6) | | (13.4%) | (22.0%) |

TENNESSEE RESERVES

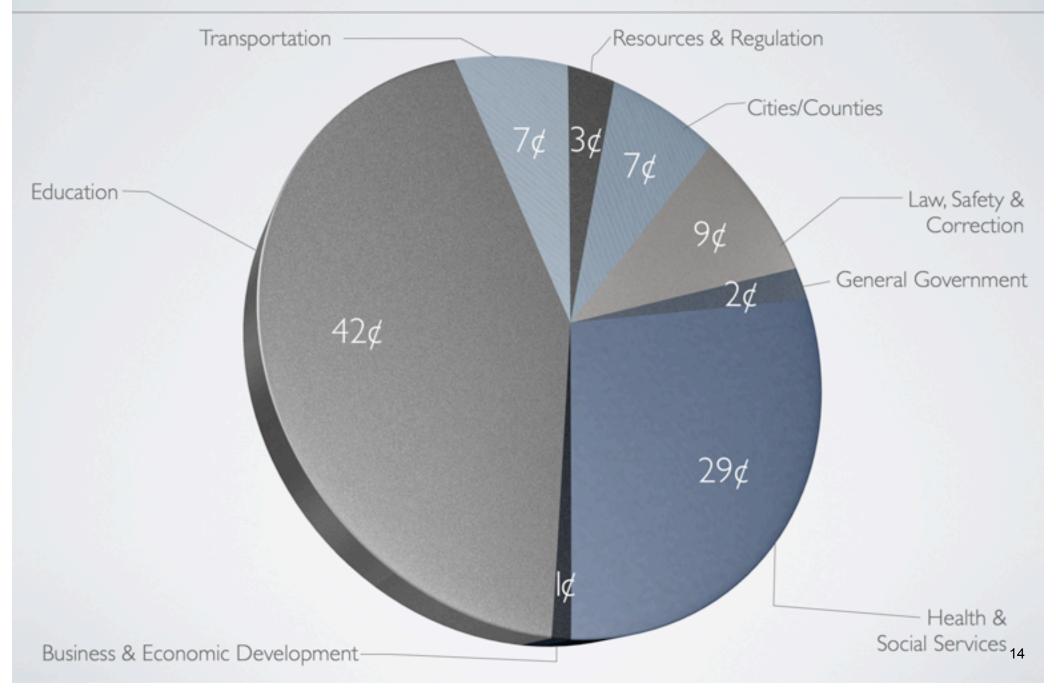


Total FY 11-12 General Fund Budget

(Including State, Federal, and Other Sources)

| TennCare | \$8,693,598,700 |
|---|------------------|
| Education (Pre-K-12) | 5,192,612,200 |
| Higher Education | 3,629,490,800 |
| Human Services | 2,910,373,500 |
| Intellectual and Developmental Disabilities | 773,150,500 |
| Correction | 702,190,200 |
| Children's Services | 651,511,100 |
| Health | 572,930,700 |
| Commissions | 343,960,600 |
| Environment and Conservation | 341,783,200 |
| Mental Health | 295,098,400 |
| Other | 2,655,274,100 |
| Total General Fund | \$26,761,974,000 |

Where Your State Tax Dollar Goes



State Appropriations by Functional Area

| | Estimated FY10-11 | Recommended FY11-12 | Percent Change |
|--|-------------------------|---------------------|-------------------|
| General Government | \$ 387,314,600 | \$ 399,955,200 | 3.3% |
| Education | 5,299,059,700 | 5,501,669,700 | 3.8% |
| Health & Social Services | 3,148,512,700 | 3,741,811,500 | 18.8% |
| Law, Safety, & Correction | 1,245,391,300 | 1,193,709,700 | (4.1)% |
| Resources & Regulation | 376,679,800 | 377,187,400 | 0.1% |
| Business & Economic Dev. | <u>227,085,800</u> | <u>127,687,100</u> | (43.8)% |
| Total General Fund | \$10,684,043,900 | \$11,342,020,600 | <u>6.2%</u> |
| Transportation | 703,500,000 | 712,800,000 | 1.3% |
| Debt Service Requirements | 393,523,000 | 405,214,000 | 3.0% |
| Capital Outlay Program | 291,700,000 | 45,000,000 | (84.6)% |
| Facilities Revolving Fund | 13,064,800 | 13,064,800 | - |
| Cities and Counties - State Shared Taxes | 832,200,000 | <u>858,400,000</u> | 3.1% |
| Grand Total | \$12,918,031,700 | \$13,376,499,400 | 3.5% |

FY 2010-2011 and 2011-2012

Mandatory Recurring Appropriation Increases

General Fund

| | 2010-2011 | 2011-2012 |
|--|-----------------------|-----------------------|
| Education (Pre-K-12) | \$ 46,614,000 | \$ 63,400,000 |
| TennCare | 11,400,000 | 132,206,600 |
| Cover Tennessee Health Care | 13,100,000 | 8,284,300 |
| Employee Salaries and Benefits | 94,659,900 | 111,612,900 |
| Public Safety - Corrections, Courts, Police and Firefighters | 40,890,200 | 52,554,800 |
| Other Programs | 3,600,000 | 2,989,600 |
| Debt Service on New Bond Authorizations | 13,200,000 | 23,100,000 |
| Total - Mandatory Items | <u>\$ 223,464,100</u> | <u>\$ 394,148,200</u> |

Program Cost Increases by Functional Area State Appropriations

| | Total | \$ 460,935,600 |
|--|-------|-------------------|
| Transportation, Business, and Economic Development | | 32,908,200 |
| Resources and Regulation | | 8,914,800 |
| Law, Safety, and Correction | | 62,274,900 |
| Health and Social Services | | 143,362,800 |
| Education | | 163,500,000 |
| General Government | | \$ 49,974,900 |

Capital Budget Fiscal Years 2010-2011 and 2011-2012

| | TOTAL | STATE | BONDS | FEDERAL | OTHER |
|--------------------------------------|----------------|---------------|----------------|---------------|---------------|
| 2010-2011 Additional Projects: | | | | | |
| Wacker Chemie AG - Bradley Co. | \$ 34,600,000 | \$ 5,200,000 | \$ 29,400,000 | \$ 0 | \$ 0 |
| Electrolux - Shelby Co. | 97,000,000 | 20,000,000 | 77,000,000 | 0 | 0 |
| Total 2010-2011 | \$ 131,600,000 | \$ 25,200,000 | \$ 106,400,000 | \$ 0 | \$ 0 |
| 2011-2012 Capital Projects: | | | | | |
| Economic Development Projects | \$ 50,000,000 | \$ 6,000,000 | \$ 44,000,000 | \$ 0 | \$ 0 |
| Cates Landing - NW TN Port Authority | 20,000,000 | 7,000,000 | 0 | 13,000,000 | 0 |
| Total Economic Development | \$ 70,000,000 | \$ 13,000,000 | \$ 44,000,000 | \$ 13,000,000 | \$ 0 |
| Other Projects: | | | | | |
| Correction | \$ 33,480,000 | \$ 0 | \$ 0 | \$ 0 | \$ 33,480,000 |
| Education | 6,120,000 | 620,000 | 5,500,000 | 0 | 0 |
| Environment and Conservation | 7,470,000 | 2,770,000 | 4,700,000 | 0 | 0 |
| Higher Education Capital Maintenance | 54,700,000 | 9,100,000 | 45,600,000 | 0 | 0 |
| Statewide Capital Maintenance | 23,677,500 | 17,652,500 | 3,800,000 | 2,225,000 | 0 |
| Other Projects | 2,600,000 | 1,857,500 | 0 | 742,500 | 0 |
| Total Other Projects | \$ 128,047,500 | \$ 32,000,000 | \$ 59,600,000 | \$ 2,967,500 | \$ 33,480,000 |
| Total 2011-2012 | \$ 198,047,500 | \$ 45,000,000 | \$ 103,600,000 | \$ 15,967,500 | \$ 33,480,000 |
| Grand Total 2010-2011 and 2011-2012 | \$ 329,647,500 | \$ 70,200,000 | \$ 210,000,000 | \$ 15,967,500 | \$ 33,480,000 |

FEWER STATE EMPLOYEES, SMALLER PAYROLL

Full-Time Employees



Authorized Positions Comparison

Fiscal Years 2010-2011 and 2011-2012

| | 2011-2012 | | | | | | |
|----------------------|-----------|-----------|--------------|-------------|---------|--|--|
| | 2010-2011 | Base | | | | | |
| | Estimated | Inc/(Dec) | Improvements | Recommended | Change | | |
| Total State Agencies | 46,188 | (1,332) | 152 | 45,008 | (1,180) | | |
| Full-Time | 43,971 | (1,297) | 151 | 42,825 | (1,146) | | |
| Part-Time | 1,619 | (34) | 0 | 1,585 | (34) | | |
| Seasonal | 598 | (1) | 1 | 598 | 0 | | |

Authorized Positions Change

by Filled and Vacant Status Fiscal Year 2011-2012

| | Filled | Vacant | Total |
|--|--------|--------|---------|
| Base Budget: | | | |
| 2010-2011 Non-Recurring | (330) | (309) | (639) |
| 2011-2012 Core Services Not Retained | (91) | (161) | (252) |
| Sub-Total Non-Recurring * | (421) | (470) | (891) |
| 2011-2012 Base Reductions * | (135) | (220) | (355) |
| 2011-2012 Base Adjustments and Reallocations * | (42) | (44) | (86) |
| Total Base Budget | (598) | (734) | (1,332) |
| 2011-2012 Program Increases | 23 | 129 | 152 |
| Grand Total | (575) | (605) | (1,180) |

^{* 87} percent of abolished positions are non-recurring or vacant.

...reductions focused in administrative areas rather than direct services.

- >>>> Operating grant for the Memphis Research Consortium for collaboration in research and strategy in medical fields
- >>>> Aggressively deal with meth production and use
- >>> Average reduction of 2.5% for state agencies
- >>>> Focus on removing administrative costs, not programs

...to our state employees, thank you for your services to our people.

- >>> Salary increase of 1.6 percent
- >>>> Step raises for assistant district attorneys, public defenders and Tennessee Highway Patrol
- >>> Monthly state match of \$50 for 401(k) plans

EDUCATION: Where we want to be.

...having great teachers in the classroom and great principals in the school are the key.

Tenure reform to recognize and reward the best

Funding of the Basic Education Program (BEP)

Data-driven assessments

EDUCATION

Extend HOPE scholarship into summer terms

Improved retention, graduation in higher ed.

Increase percentage of college graduates

More latitude to create Charter Schools

...provide a well educated workforce to compete for quality jobs.

Focusing ECD resources on jobs across the state

Transforming investment in research into private sector partnerships

Tort reform improvements to be competitive with surrounding states

HOW WE GET THERE

...making government more responsive; delivering excellent service

- »» Rebuild our reserves
- >>>> Rules and Regulations that keep the customer in mind
- >>>> Review the 140 Boards and Commissions
- >>>> Budget for outcomes, not for funding a program

HOW WE GET THERE

- >>>> Find efficiencies in procurement, Information Technology
- >>>> Determine appropriate number of state agencies
- >>>> Paperwork reduction for teachers, customers, and public
- >>>> Take charge of own health, live a healthy lifestyle
- >>>> Make sure pension plan and health care premiums remain fiscally sound.

This isn't necessarily the easiest time to govern, but I know that all of us in this room ran for office so we could make a difference.

- Governor Bill Haslam

JOINTHE CONVERSATION

TN.gov/Governor

